

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF SUBMITTING TO THE) RESOLUTION NO. 19-4988
VOTERS OF THE METRO AREA GENERAL)
OBLIGATION BONDS IN THE AMOUNT OF)
\$475 MILLION TO FUND NATURAL AREA) Introduced by Metro Council President Lynn
AND WATER QUALITY PROTECTION AND) Peterson
TO CONNECT PEOPLE TO NATURE CLOSE)
TO HOME; AND SETTING FORTH THE)
OFFICIAL INTENT OF THE METRO COUNCIL)
TO REIMBURSE CERTAIN EXPENDITURES)
OUT OF THE PROCEEDS OF SAID BONDS)
UPON ISSUANCE)

WHEREAS, the Metro Council has taken a leadership role in protecting water quality and natural areas in greater Portland and providing access to nature for people through an interconnected system of parks, trails and natural areas; and

WHEREAS, in 1992, the Metro Council, along with the cities and counties of greater Portland adopted the Greenspaces Master Plan, identifying 57 regional natural areas and 34 regional trails and greenways requiring protection; and

WHEREAS, in May 1995, voters in the Metro area approved a \$135.6 million bond measure with a stated goal of protecting and acquiring land in 14 regional natural areas and six of the regional trails and greenways identified in the Greenspaces Master Plan; and

WHEREAS, in December 2005, the Metro Council adopted Ordinance No. 05-1077C, establishing Title 13 of Metro’s Urban Growth Management Functional Plan, in order to facilitate the conservation, protection, and restoration of continuous and ecologically viable streamside corridors and to improve water quality; and

WHEREAS, in November 2006, voters in the Metro area approved a \$227.4 million measure for the purpose of preserving natural areas and stream frontages, maintaining and improving water quality, and protecting fish and wildlife habitat; and

WHEREAS, the implementation of the 1995 and the 2006 bond measures was successfully completed, and Metro has protected, to date, more than 14,750 acres of natural areas and 170 miles of stream and river frontage, greatly surpassing the acquisition goals identified in both bond measures; and

WHEREAS, in 2012, representatives from partner organizations of The Intertwine Alliance collaborated for two years to create the Regional Conservation Strategy (with its supporting Biodiversity Guide for the Greater Portland-Vancouver Region) as a modern-day “owner’s manual” to guide the expansion, restoration and management of The Intertwine—greater Portland’s network of parks, trails, natural areas and healthy watersheds; and

WHEREAS, in February 2016, the Metro Council adopted the Parks and Nature System Plan, outlining Metro’s roles and responsibilities in protecting and managing a regional system of parks, trails and natural areas for the benefit of people and nature; and

WHEREAS, in June 2016, the Metro Council adopted its Strategic Plan to Advance Racial Equity, Diversity and Inclusion, which, guided by input from many regional partners and informed by research, identified racial equity as the approach to ensure that all people who live, work and recreate in the Portland region have the opportunity to share in and help define a thriving, livable and prosperous place; and

WHEREAS, the Metro Council has identified additional needs under the Greenspaces Master Plan, the Parks and Nature System Plan, and the Regional Conservation Strategy to protect natural areas, water quality and fish and wildlife habitat and to connect people to nature; and

WHEREAS, the Metro Council is authorized under the laws of the State of Oregon and the Metro Charter to issue bonds and other obligations for the purpose of providing long-term financing for natural area protection; and

WHEREAS, Oregon Revised Statutes (“ORS”) Section 268.520 limits the amount of Metro’s outstanding general obligation bonds to ten percent (10%) of the real market value of taxable property within the Metro region and issuing the bonds authorized under this resolution will not cause Metro to exceed its debt limit; and

WHEREAS, pending the issuance and availability of the proceeds from the sale of a future bond issuance, Metro may incur certain capital expenditures related to projects described in the Parks and Nature Ballot Measure, as defined below, that will be paid for by Metro on an advance basis, with the expectation and intent that Metro will be reimbursed for all such advances out of the bond proceeds as and when the same are issued; and

WHEREAS, United States Treasury Regulation 1.150-2 requires issuers of tax-exempt bonds to declare their intention if the issuers intend to use bond proceeds to reimburse eligible expenditures that are initially funded from other sources; now therefore

BE IT RESOLVED by the Metro Council that:

1. The Metro Council submits to the qualified voters of the Metro Area the question of authorizing general obligation bonds in an amount not to exceed \$475 million for the purposes of protecting natural areas, water quality and fish and wildlife habitat and connecting people to nature, as further set forth in the attached the attached Exhibit A through G (the “Parks and Nature Ballot Measure”);
2. Metro may issue the bonds from time to time in one or more series. Any series of bonds may mature over a period of not more than 30 years from the date of issuance;
3. No bond measure funds may be used to condemn or threaten to condemn land or interests in land, and all acquisitions of land or interests in land with bond measure funds will be on a “willing seller” basis;
4. The Metro Council certifies the Ballot Title attached as Exhibit H (with such changes as an Authorized Representative, as defined below, may approve) for placement of the Parks and Nature Ballot Measure on the ballot for the November 5, 2019 General Election;
5. The Metro Council authorizes and directs the Metro Chief Operating Officer, the Metro Chief Financial Officer or the Metro Attorney, or their respective designees (each, an “Authorized Representative”), each acting individually, to file with the county elections office the Ballot Title and

related explanatory statement prepared by the Authorized Representative pursuant to Metro Code Section 9.02.020;

6. The Metro Council authorizes and directs the Authorized Representative to submit the Ballot Title to the Tax Supervising and Conservation Commission in a timely manner, as required by law; and
7. The Metro Council further authorizes and directs the Authorized Representative to take all other actions necessary for placement of the Parks and Nature Ballot Measure on the ballot for the November 5, 2019 General Election in a manner consistent with and in furtherance of this Resolution; and
8. The Metro Council hereby declares its official intent, for the purpose of establishing compliance with the requirements of United States Treasury Regulation 1.150-2, to reimburse eligible expenditures of Metro paid prior to the issuance of general obligation bonded indebtedness issued pursuant to the Parks and Nature Ballot Measure referenced herein with the proceeds of such indebtedness when issued to the extent such reimbursements fall within the limitations described in United States Treasury Regulation 1.150-2. This declaration of official intent does not bind Metro to make any expenditure or incur any debt.

ADOPTED by the Metro Council this _____ day of _____, 2019.

Exhibit A

Metro's 2019 Bond Measure to Protect and Connect Nature and People

PURPOSE AND INTENT

The Metro Council has recognized the need to work together as a region to make this a more livable place for everyone as greater Portland grapples with growth and its impacts. People across the region want a comprehensive approach to keeping greater Portland livable for all.

Our parks and natural areas have long set greater Portland apart from other metropolitan regions. Over the past quarter-century, the region's voters have passed two bond measures that allowed Metro to create a unique regional park system with nature at its heart – and two levies to care for these special places.

Metro has a strong track record of success delivering on commitments made to voters in these funding measures. With voters' continuing support, Metro has worked with partners to protect clean water, restore fish and wildlife habitat, and bring nature closer to hundreds of thousands of people. Metro now cares for more than 17,000 acres of parks, trails and natural areas across greater Portland, including beloved parks like Oxbow and Blue Lake, as well as invaluable natural areas. Metro has also provided more than \$80 million to communities and local park providers to acquire land for parks and trails, improve water quality and provide people with improved access to nature in their neighborhoods.

Although much has been accomplished, there is much more still to do. Investing in parks and nature remains urgent in greater Portland. A growing population and changing climate threaten streams and habitat Oregonians have worked hard to protect. Treasured parks and trails need improvements to keep up with demand and to be welcoming to all. And some communities – particularly communities of color and other historically marginalized¹ communities – still await equitable access to the benefits of public investments. This proposed 2019 bond measure will allow the region to continue efforts protecting water quality and wildlife habitat for generations to come.

¹ Historically marginalized: A limited term that refers to groups who have been denied access and/or suffered past institutional discrimination in the United States and, according to the Census and other federal measuring tools, includes African Americans, Asian Americans, Hispanics or Chicanos/Latinos and Native Americans. This is revealed by an imbalance in the representation of different groups in common pursuits such as education, jobs, housing, etc., resulting in marginalization for some groups and individuals and not for others, relative to the number of individuals who are members of the population involved. Other groups in the United States have been marginalized and are currently underrepresented. These groups may include but are not limited to other ethnicities, adult learners, veterans, people with disabilities, lesbian, gay, bisexual, and transgender individuals, different religious groups and different economic backgrounds. – *University of California, Berkeley (2015). Berkeley Diversity – Glossary of Terms.*

BOND MEASURE PRINCIPLES

Based on community and partner engagement and input from stakeholders, the Metro Council approves the following principles to guide the proposed bond measure.

Serve communities through inclusive engagement, transparency and accountability.

Continue to build trust and relationships through engagement of the region's diverse communities in the identification, planning and implementation of all Metro bond-funded projects. Develop tools to evaluate and report on impacts, and adjust course as needed.

Advance racial equity through bond investments.

Set aspirational goals for workforce diversity and use of minority-owned and diverse contractors identified through COBID (Oregon Certification Office for Business Inclusion and Diversity) and work to reduce barriers to achieving these goals. Demonstrate accountability by tracking outcomes and reporting impacts.

Protect clean water for people, fish and wildlife.

Increase the emphasis on water quality as well as quantity in regional land acquisition priorities, including but not limited to protecting headwaters and preventing flooding in urban areas.

Protect and restore culturally significant native plant communities.

Prioritize protection and restoration of culturally significant native plants in partnership with greater Portland's Indigenous community in regional land acquisition and management plans.

Protect, connect and improve habitat for native fish and wildlife.

Focus on habitat protection for native fish species, such as salmon, trout, steelhead and lamprey, in regional land acquisition and management plans. Restore and enhance habitat for wildlife prioritized in state, federal and regional conservation plans and/or identified as priorities through community engagement. Consider additional opportunities for natural resource protection on working lands consistent with Metro's commitment to protect the agricultural economy and working lands in the greater Portland region.

Take care of what we have.

Maintain, update and reinvest in regional and local destinations, particularly those with high visitation and use by communities of color or places/projects identified by communities of color.

Make parks and natural areas more accessible and inclusive.

Increase access for those experiencing disabilities through investments using universal design principles and projects that comply with the Americans with Disabilities Act. Work with communities of color, greater Portland's Indigenous community and other historically marginalized groups to identify opportunities for culturally responsive public improvements.

Connect more people to the land and rivers of our region.

Provide people with new or improved access to local rivers and streams, natural areas and places for multi-generational activities, healing spaces and community gatherings. Leverage other public and private investments in affordable housing and transportation.

Invest in trails for biking and walking.

Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, particularly those identified as priorities by communities of color. Consider proximity to affordable housing and transit and connections to regional or local parks.

Support community-led parks and nature projects.

Require greater community engagement and racial equity strategies for local, community-led projects funded by the bond. Prioritize projects identified and created by communities of color and other historically marginalized groups. Hold partners accountable for tracking outcomes and reporting impacts.

Make communities more resilient to climate change.

Reduce impacts of climate change through conservation and park development. Emphasize flood control, water quality and availability, urban forest canopy, habitat connectivity, food security and community access to water.

PARKS AND NATURE BOND MEASURE SIX PROGRAM AREAS

The proposed bond measure consists of the following elements, as described more fully in the following Exhibits B through G:

- | | | |
|--|---------------|-------------|
| 1. Protect and restore land | \$155 million | (Exhibit B) |
| 2. Support local projects | \$92 million | (Exhibit C) |
| 3. Nature in Neighborhood capital grants | \$40 million | (Exhibit D) |
| 4. Take care of Metro parks | \$98 million | (Exhibit E) |
| 5. Create trails for walking and biking | \$40 million | (Exhibit F) |
| 6. Advance large-scale community visions | \$50 million | (Exhibit G) |

BOND MEASURE PROGRAM CRITERIA

The Metro Council directed staff to develop common criteria for each of the six program investment areas set forth above to advance racial equity, make communities and natural areas more resilient to climate change and guide project prioritization and selection. These criteria are set forth below. Additional criteria specific to each program area are identified in Exhibits B through G.

Community Engagement and Racial Equity Criteria

Investments in all program areas must satisfy all of the following community engagement and racial equity criteria.

- Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in planning, development and selection of projects.
- Prioritize projects and needs identified by communities of color, Indigenous communities, low-income and other historically marginalized groups.
- Demonstrate accountability for tracking outcomes and reporting impacts, particularly as they relate to communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Improve the accessibility and inclusiveness of developed parks.
- Include strategies to prevent or mitigate displacement and/or gentrification resulting from bond investments.
- Set aspirational goals for workforce diversity and use of COBID contractors and work to reduce barriers to achieving these goals; demonstrate accountability by tracking outcomes and reporting impacts.

Climate Resilience Criteria

All projects funded by the bond must identify at least one climate resilience criterion that the project will satisfy from among the following.

- Protect, connect and restore habitat to support strong populations of native plants, fish and wildlife that can adapt to a changing climate.
- Protect and restore floodplains, headwaters, streams and wetlands to increase their capacity to handle stormwater to protect vulnerable communities from flooding.
- Increase tree canopy in developed areas to reduce heat island effects.
- Use low-impact development practices and green infrastructure in project design and development.
- Invest in segments of the regional trail system to expand active transportation opportunities for commuting, recreation and other travel.

PROGRAM ADMINISTRATION

Bond proceeds must be spent on capital costs, which could include, but are not limited to, costs for land acquisition, design, planning and construction, general and program administrative expenses, bond issuance costs and reimbursable bond preparation expenses related to community engagement, design, planning and feasibility of the acquisition and capital construction program. General and program administrative expenses include, but are not limited to, assistance from

professional realtors, real estate appraisals, surveys, title reports, environmental and equity evaluations, Indigenous cultural contractors and design and engineering services. Bonds mature in not more than 30 years. The Metro Council may annually allocate interest earnings on unspent bond proceeds to the capital costs of any Metro bond program area described in the remaining exhibits.

Program funding amounts set forth above are approximate based on a rate not to exceed 19 cents per \$1,000 of assessed value and the assumption that Metro will sell tax-exempt bonds. Maximum funding amounts for any program area are set forth in the following Exhibits B through G. If taxable bonds are required in any program area, funding for that program area will be adjusted based on proceeds received.

ACCOUNTABILITY AND IMPACT ANALYSIS

An independent community advisory committee will review progress in the implementation of Metro's bond measure, including protection of land, local and community project implementation, capital construction of Metro park and regional trail projects, and grant program administration. This committee, the Natural Areas and Capital Program Performance Oversight Committee, gives the Metro Council and the region's residents an independent, outside review of the capital program. The committee's charge and responsibilities will include oversight of Metro's efforts to meet the racial equity and climate resiliency criteria and outcomes described in this measure.

An annual financial audit of the expenditure of the bond proceeds will be conducted by a public accounting firm and the results published on Metro's website.

Exhibit B

Protect and Restore Land

In this Metro program area, Metro will use bond funds to protect and connect greater Portland's special places, especially river and stream banks, headwaters, floodplains, wetlands, oak and prairie habitat, forests and culturally significant sites, by purchasing land from willing sellers and restoring it to support plants, animals and people. In addition to the criteria below, all projects must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A.

Program activities

- Acquisition of property, including but not limited to using fee simple purchases and easements
- Pilot project for community-led, racial justice focused land acquisition with an allocation of up to \$15 million from this Metro program area
- Stabilization of new land acquisitions
- Major capital restoration projects including, but not limited to, removal or replacement of culverts and dams on fish-bearing streams; restoration of native plant communities and opportunities to bring nature back into urban areas

Program criteria

Program investments must satisfy at least one of the following criteria.

- Protect clean water for people, fish and wildlife. Improve water quality and quantity. Protect headwaters, wetlands, floodplains, and riparian areas and help prevent flooding in urban areas.
- Protect and restore culturally significant plant communities. Prioritize culturally significant plants in partnership with greater Portland's Indigenous community.
- Protect, connect and improve habitat for native fish and wildlife. Increase focus on salmon, trout, steelhead and lamprey.
- Restore and enhance wildlife habitat prioritized in federal, state and regional conservation plans and/or identified through community engagement.
- Acquire land to provide future potential access to nature for people, scenic views, and community gathering spaces. Prioritize land acquisition with the potential to increase access to nature for communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Acquire and restore land in urban areas, prioritizing investments in nature closer to where people live.

- Demonstrate Metro’s commitment to protecting farm land, food security and the agricultural economy in the greater Portland region by supporting the protection of natural resources on working lands and increasing access to sustainably managed working lands.

METRO LAND ACQUISITION REFINEMENT

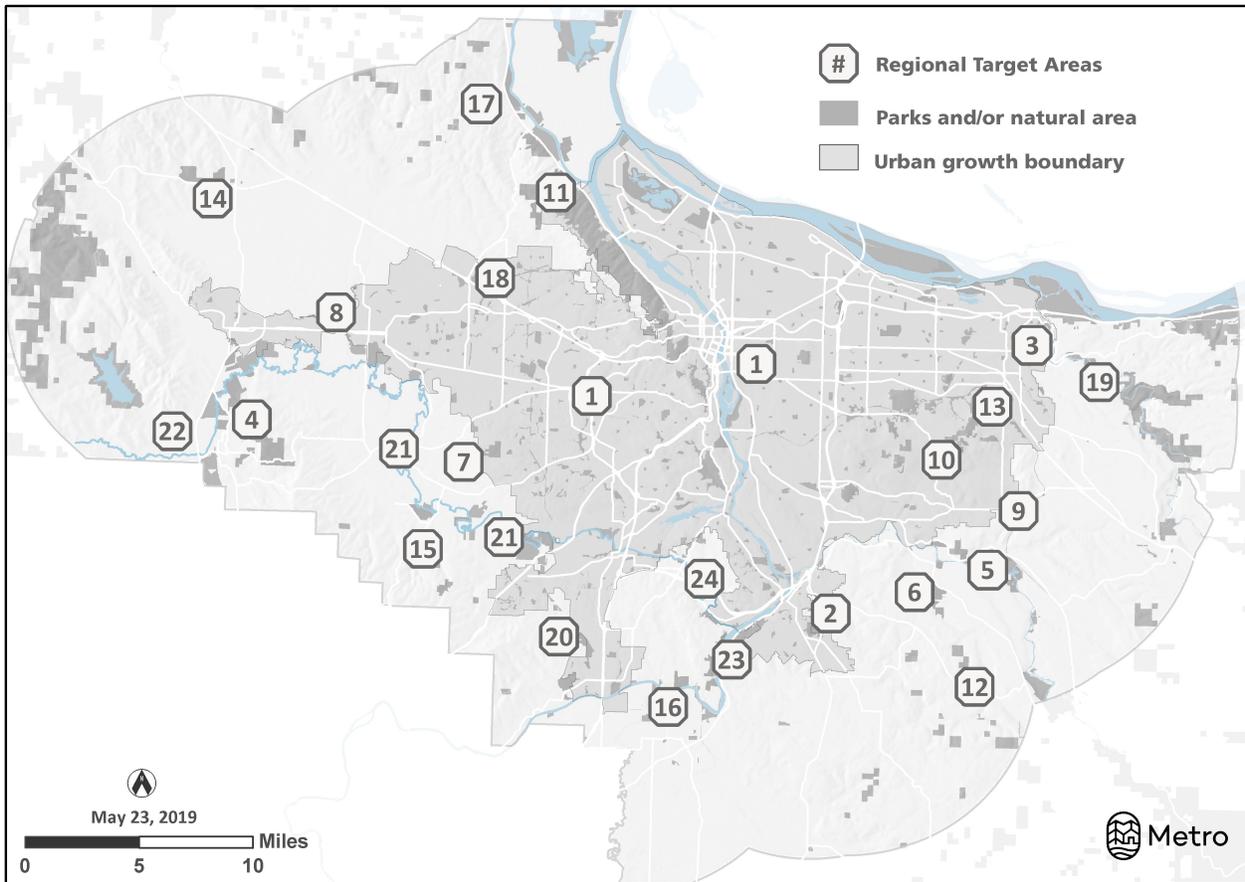
Target areas for land acquisition are conceptual only and contain more potential natural area land than Metro could ultimately purchase. Following approval of this bond measure, Metro will work with community members, local partners, governments, soil and water conservation districts, natural resource experts, members of greater Portland’s Indigenous community and others to gather additional information about each individual target area to begin refining acquisition priorities and identifying parcels that would be important to protect. Metro calls this process refinement.

Metro is committed to a meaningful community engagement process for refinement, consistent with programmatic goals for advancing racial equity. During refinement the Metro Council will define for each target area where Metro is authorized to buy land and may establish acreage goals or other metrics. As part of the refinement process, Metro will update the Natural Areas Work Plan consistent with this bond measure. The Natural Areas Work Plan provides acquisition parameters within which the Chief Operating Officer will have the authority to acquire property in this Metro program area.

As with previous bond measures, Metro may use bond funds to acquire property and property interests from “willing sellers” only, and must not exercise its power of eminent domain in the implementation of this measure.

REGIONAL TARGET AREAS

The following target areas are eligible for land protection with Metro bond funding. See map for location information.



1. Urban Area

Investments within the urban growth boundary will target strategic opportunities for Metro to protect and enhance water quality and quantity, fish and wildlife habitat and access to nature. Priority projects enhance habitat connectivity and improve floodplain connectivity for water quality, flood protection and climate change resiliency. Sites with multiple benefits, financial leverage, strong partners, access from transit or trails, access to water and/or identified as a priority for communities of color and other historically marginalized communities will be emphasized.

2. Abernethy and Newell Creeks

Abernethy Creek and its lower tributary Newell Creek provide significant fish and wildlife habitat and habitat connectivity from the foothills of the Cascades to the Willamette River in Oregon City. Home to Metro's Newell Creek Canyon Nature Park, the integrity of the lower Abernethy watershed is threatened by nearby growth and development. Investment will focus on protecting local natural areas and improving the connectivity of existing public land to the Willamette River to benefit water quality and wildlife habitat, especially salmon and lamprey.

3. Beaver Creek (Lower Sandy River)

Beaver Creek's headwaters are located in urbanized or rapidly urbanizing areas of Portland and Gresham. The creek flows to Troutdale and Fairview, and supports native salmon and steelhead. Further investment will consolidate conservation gains made along Beaver Creek's floodplain to its

confluence with the Sandy River. Protecting adjacent upland parcels will improve habitat, wildlife connectivity, water quality and public access.

4. Chehalem Ridge, Wapato Lake and Gales Creek

Includes the Upper Tualatin River, Wapato Lake and the Wapato National Wildlife Refuge, Gales and Carpenter creeks and adjacent Chehalem Ridge. Investment in this target area builds on 20 years of partnership-based land conservation by connecting existing natural areas and expanding conservation of Chehalem Ridge Nature Park, and will protect water quality and wildlife habitat, increase climate change resilience and expand access to nature opportunities. Goals include protecting additional forest areas, headwater streams, oak woodlands and wetlands and culturally important native plants such as Wapato.

5. Clackamas River Bluffs and Greenway

The Clackamas River is one of two priority watersheds for salmon and steelhead recovery in the Willamette Valley. The source of drinking water for 300,000 people, it also supports Pacific lamprey and offers some the region's best opportunities for wildlife habitat conservation and river access for people. Investment in this target area helps connect existing public lands and expand efforts to new priority areas of the lower Clackamas River, the confluence with Eagle Creek and the headwaters of Foster Creek.

6. Clear Creek

Clear Creek is home to one of the most important remaining runs of native coho and Chinook salmon in the region, and delivers cool, clean water to the Clackamas River. Investment in this target area will enhance Metro's Clear Creek Natural Area, conserving salmon, steelhead, lamprey, oak savanna, wetlands and large contiguous forest tracts.

7. Cooper Mountain

Once at the outer fringe of urban growth, Cooper Mountain Nature Park is now firmly located within the fast-growing city of Beaverton. Investment in this target area will continue efforts to protect the long-term health of this popular nature park including oak- and prairie-dependent plants and wildlife, through strategic park expansion and enhancing connections to the nearby Tualatin River.

8. Dairy and McKay Creeks

Protects floodplains, stream banks and associated wetlands of two major tributaries of the Tualatin River located between Hillsboro and Cornelius and Forest Grove. Investment in this target area will improve water quality and wildlife habitat by connecting or expanding habitat patches. New goals include protecting significant prairie plants needed for ceremony and first foods, such as camas, a need identified by greater Portland's Indigenous community members. . Offers opportunities for future public access.

9. Deep Creek and Tributaries

The steeply wooded slopes of the canyons of Deep Creek and its tributaries in eastern Clackamas County near Boring hold some of the region's most extensive contiguous wildlife habitat including salmon, steelhead and lamprey. The creek serves as the principal corridor connecting the Clackamas River to habitat areas within the more urbanized areas to the north. Land protection will

focus on connecting existing public land along the creeks and their associated uplands to improve fish and wildlife habitat, water quality and climate change resilience.

10. East Buttes

The remaining undeveloped wooded slopes of extinct lava domes the eastern part of the Portland metropolitan region provide special opportunities to protect water quality and connect natural areas for wildlife habitat and corridors from the edge of the Cascade foothills to developed areas such as Scouters Mountain and buttes in the Damascus area. Investment in this target area will serve dual goals of connecting gaps in existing public lands and connecting the network south to the Clackamas River to enhance habitat quality and climate resilience.

11. Greater Forest Park Connections

Builds on success protecting and connecting Forest Park to Rock Creek improving habitat and wildlife connectivity. Investments will focus on connecting Ennis Creek, Burlington Creek, McCarthy Creek and North Abbey Creek natural areas to each other and surrounding areas, and creating wildlife connections to the north and west.

12. Highland Ridge

Expansive forested ridges and canyons located between Oregon City and Estacada provide a new opportunity for a future regional destination and important wildlife connections to the Cascade foothills. Investment in this target area supports additional protection of lower portions of Willamette and Clackamas River headwaters including Abernathy and Clear creeks for improved water quality in these important salmon streams and large forest habitats.

13. Johnson Creek Floodplain and Headwaters

Johnson Creek remains one of the most densely urbanized creeks in the greater Portland area and is a regional conservation success story in the making, with reduced flooding, improving water quality and wildlife habitat and recovering salmon populations as a result of concerted conservation efforts by many partners. Investment in this target area will build on the achievements of the past 20 years by closing gaps in public stewardship in the floodplain and headwaters, creating additional flood protection opportunities and enhancing water quality, late season flow, wildlife habitat and climate resilience for people and nature.

14. Killin Wetlands

One of the largest peat soil wetlands remaining in the Willamette Valley, Killin Wetlands ranks among Oregon's greatest wetlands and provides regionally significant bird habitat. Investment in this target area will protect habitat for rare plants and animals, including native plants of special importance to greater Portland's Indigenous community. Additional protection will enhance habitat connections to the Coast Range.

15. Lower Tualatin Headwaters

Investment in this target area protects water quality and late season flow volume in the Lower Tualatin River, as well as an important habitat corridor connecting the Tualatin Floodplain with Chehalem Ridge. Continued efforts build on protection of land along Baker Creek and expand

conservation efforts to adjacent Heaton Creek, which offers regionally significant salmon and steelhead habitat protection opportunities.

16. Molalla Oaks, Prairies and Floodplains

This target area has been identified through working with members of greater Portland's Indigenous communities. Investment in this target areas will help sustain the area's vibrant and culturally important native plants and wildlife by protecting and connect oak, prairie and floodplain habitats in the middle Willamette Valley with Canemah Bluff, Willamette Narrows, and the Willamette Greenway to the north.

17. Multnomah Channel Headwaters

West of Highway 30 and north of Metro's Burlington Creek Forest Natural Area, this target area consists of large forested parcels that protect headwater streams flowing into Multnomah Channel and the Multnomah Channel Marsh Natural Area. Investment in this target area provides an opportunity to expand large forest preserves north of Forest Park, promotes creation of old-growth forests and protects water quality and wildlife habitat. This target area also provides opportunities to improve access to nature for people close to urbanized areas.

18. Rock Creek (upper and middle forks)

A major tributary of the Tualatin River, Rock Creek and its tributaries are under increased development pressure as urban growth expands throughout the watershed. Investment in this target area will help protect the areas around North Abbey Creek Natural Area in the upper Rock Creek watershed and build on efforts to protect land downstream inside the urban growth boundary. Expanding the target area to the west in the Rock Creek's lower reaches can protect additional floodplains and other Rock Creek tributaries, contributing to water quality.

19. Sandy River

The free-flowing, wild and scenic Sandy River originates on Mount Hood, joining the Columbia River in Troutdale, and is a regional anchor for salmon, steelhead and lamprey recovery. Investment in this target area will focus on connecting existing public lands for water quality, fish and wildlife habitat, and protecting scenic values and access to nature for people.

20. Tonquin Oak Woodlands

Investment in this target area provides additional protection for Graham Oaks Nature Park and the Coffee Lake Creek Wetlands, protecting and connecting remaining wetlands, upland forests, headwaters and oak woodlands. Emphasis includes an important habitat corridor to Chehalem Ridge. Closing gaps in this target area will connect the Tualatin with the Willamette, link Metro lands to the Tualatin National Wildlife Refuge, and preserve remnant landscapes created by the Ice Age Missoula Floods.

21. Tualatin River Floodplain

The Tualatin River is unique in our region for its broad and active floodplain, and helps supply drinking water to more than 300,000 people in Washington County. Investment in this target area will build on previous efforts by multiple organizations to protect and enhance water quality, flood control and late season flow while supporting the recovery of salmon and other wildlife and plant

populations, especially imperiled prairie and oak species, while creating opportunities for future public access to the Tualatin River.

22. Wapato Lake to the Coast Range Connection

Investment in this target area will help connect the Chehalem-Wapato Lake area with the Coast Range to improve the long-term viability of wildlife corridors and provide climate change resilience.

23. Willamette Narrows and Canemah Bluff Connections

This target area includes a regionally significant habitat corridor and gateway to Willamette Falls, Oregon City and urbanizing areas of the lower Willamette River. In this stretch, the Willamette River flows through rocky islands and past steep bluffs unlike any other area of the lower river. Investment in this target area can protect some of the region's highest-quality wildlife and fish habitat, as well as regionally rare native plant species.

24. Wilson, Pecan and Fields Creeks

Wilson, Pecan and Fields creeks all flow into the Tualatin River. Investment in this target area will protect land along these tributary creeks to provide cool, clean water for fish and wildlife. Additional stream protection will also improve connections for wildlife from the river to protected public lands in Lake Oswego and West Linn.

The 24 target areas above will be the first priority for acquisitions from bond proceeds. Other critical natural areas and greenways identified in the 1992 Metropolitan Greenspaces Master Plan, the 2002 Regional Greenspaces Concept Map and the 2005 Nature in Neighborhoods Map (Fish & Wildlife Habitat Protection Program, Resources Classification Map) may be acquired if proposed regional target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council following a public hearing. Additionally, the Metro Council may add new target areas if existing target area goals have been achieved, as determined by the Metro Council following a public hearing.

The Metro Council intends to use a variety of methods to protect water quality and the natural areas identified in this bond measure. These methods include, but are not limited to, buying fee title to land, acquisition of trail easements and conservation easements (such as over working agricultural lands or natural areas) and the purchase of development rights, either alone or in partnership with other public entities. Donations, bequests and grants will be sought to enable the program to protect and preserve additional land.

LAND MANAGEMENT

Natural areas and trail corridors acquired by Metro will be maintained by Metro with the property interest owned by Metro, except where Metro and a local government partner may agree otherwise. Metro may operate and maintain these lands or enter into cooperative arrangements with other public agencies or appropriate community organizations to manage them. All lands acquired with Metro bond funds will be managed in a manner consistent with the purposes of the bond measure, restrictions on general obligation bond funding, and Metro's parks and nature mission.

STABILIZATION

Stabilization is defined as tasks required to place land into its intended natural state after acquisition by Metro or another public agency. Those tasks include, but are not limited to, vegetation management, tree and shrub planting, replacement or installation of structures such as culverts, gates or fences, removal or demolition of structures, environmental remediation and riparian/wetland restoration activities. Stabilization activities are typically completed within five years after acquisition and must be guided by a stabilization plan.

RESTORATION

Habitat restoration projects can create rapid and dramatic improvement in water quality, fish and wildlife habitat and the abundance of culturally important native plants and habitat on existing or new public land, greatly increasing the value of the property to the community. Restoration projects eligible for bond funding meet the rules for capital spending, such as enhancing wetland water cycles, enhancing or reconnecting salmon, steelhead and lamprey habitat, and improving or retiring old and failing road systems that threaten water quality.

Exhibit C

Support Local Projects: “Local Share” Guidelines

In this local program area, Metro will distribute up to \$92 million in bond funds to cities, counties and other park providers across greater Portland to protect land, restore habitat, and build and care for parks that connect people to nature in local communities.

Metro’s previous bond measures allocated \$25 million (1995) and \$44 million (2006), respectively, to local park providers for approved investments in local parks, trails and natural areas. Community and stakeholder feedback for this bond indicates strong support for continued Metro funding of local projects implemented by local park providers, as long as Metro’s commitments to racial equity and community engagement are fulfilled. These requirements include Metro holding local governments accountable for meaningful engagement with communities of color and other historically marginalized communities, and reporting to Metro how this engagement determined local investment priorities, implementation strategies and project impacts.

Bond measure funds will be provided directly to local cities, counties and park districts in existence as of June 6, 2019, on a per capita basis, to protect water quality, fish and wildlife habitat or connect people to nature, for investments of the type described below:

Eligible local share bond investments are as follows:

- Natural areas or park land acquisition
- Fish and wildlife habitat restoration, habitat connectivity enhancements
- Maintaining or developing public access facilities at public parks and natural areas
- Design and construction of local or regional trails
- Enhanced or new learning/environmental educational facilities

Program criteria

In addition to meeting the community engagement, racial equity, and climate resilience criteria set forth in Exhibit A, projects funded through this program must meet at least one of the program criteria listed below:

- Improve critical capital infrastructure to ensure that parks are safe and welcoming.
- Improve accessibility and inclusiveness of developed parks.
- Provide culturally responsive public improvements as identified by greater Portland’s Indigenous community and/or communities of color.
- Improve the visitor experience by investing in new or existing park amenities.
- Improve access to nature for local communities identified as “nature-deficient”.

- Improve the efficiency and effectiveness of operations and maintenance of developed parks.
- Provide new or expanded access to nature, particularly in proximity to neighborhoods, centers, corridors or transit.
- Improve access to water with scenic and/or recreational opportunities.
- Acquire land that could provide future access to nature for people, scenic views, and community gathering spaces.
- Protect and improve water quality and quantity, with an emphasis on headwaters, wetlands, floodplains, riparian areas.

Following bond approval, local park providers must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A, as an integral part of project identification, selection and implementation. Metro will provide technical support including demographic and park access data (i.e. park deficiency analysis) and best practices.

Following this engagement, at a public meeting, the governing body of each local park provider must approve its desired local share projects prior to project initiation. In addition, the park provider must enter into an Intergovernmental Agreement with Metro, to be approved by the Metro Council and the governing body of the park provider. The Intergovernmental Agreement will include the approved local projects and the other requirements set forth in this Exhibit C.

Selected local share projects may be substituted if targeted land acquisition or proposed improvements become degraded, cost prohibitive or otherwise infeasible. Additionally, local park providers may add projects to their list if approved projects are less expensive than anticipated or become funded through other sources. Local park providers must notify the Metro Council in writing in advance of proposed substitutions and demonstrate how the substitute project meets this program’s criteria and guidelines. The Metro Chief Operating Officer will determine whether proposed projects meet the Metro Council’s policy direction set forth in this bond measure and any future Metro Council guidance consistent with this measure.

Projects funded by the 2019 bond measure must be maintained for their intended natural area, wildlife habitat, water quality, trail, or recreation purpose. Agreements for local park providers to acquire any interest in land must be negotiated with willing sellers only. Local park providers must not exercise their powers of eminent domain in the implementation of this measure.

The following local park providers are eligible for Metro bond funding:

Beaverton	Happy Valley
Cornelius	Hillsboro
Durham	Johnson City
Fairview	King City
Forest Grove	Lake Oswego
Gladstone	Milwaukie
Gresham	Oregon City

Portland	Wilsonville
Rivergrove	Wood Village
Sherwood	Clackamas County
Tigard	Washington County
Troutdale	North Clackamas Parks and Recreation District
Tualatin	Tualatin Hills Park and Recreation District
West Linn	

Local park providers may opt out or designate other eligible local park providers to receive and disburse their portion of Metro funds if they lack capacity to implement an effective local share project or program. Staff, overhead and indirect costs in the local share program may not exceed 10 percent of the cost of any project.

Additional guidelines for local land acquisition with Metro bond funds

Funding may be used for:

- Fee simple (or easement) purchase of regionally or locally determined significant natural areas, wildlife habitat, trail corridors, neighborhood or community parks.
- Out-of-pocket costs associated with property acquisition.

Any decisions by a local park provider to convey title or grant real property rights to property the park provider purchased with bond proceeds must be made by vote of its duly elected or appointed governing body at a public meeting, in accord with the governing body’s adopted public meeting procedures. Any proceeds from the sale of the property, or from the rights to the property, will be used for the purpose set out in the Intergovernmental Agreement with Metro.

The Intergovernmental Agreement must contain the following requirements: 10-year term with one 2-year extension, signage or other recognition at the project site in an appropriate location(s) to acknowledge Metro and any other project partners for project funding; and protection for Metro and bondholders if any bond funds are misspent. After 12 years, the Metro Council will reallocate unspent and unobligated funds in this local program area to another program area(s), up to any maximum program funding amounts. Funds from the bond measure may not be used to replace local funds on projects. Funds from Metro’s bond measure should leverage other sources of revenue when possible.

Distribution of funds

Beaverton	\$ 5,709,843
Clackamas County	\$ 5,381,324
Cornelius	\$ 902,546
Durham	\$ 310,665
Fairview	\$ 640,683
Forest Grove	\$ 1,420,103
Gladstone	\$ 852,315
Gresham	\$ 5,416,870
Happy Valley	\$ 1,150,062

Hillsboro	\$ 5,999,692
Johnson City	\$ 230,749
King City	\$ 417,798
Lake Oswego	\$ 2,083,297
Milwaukie	\$ 1,127,000
North Clackamas Parks and Recreation District	\$ 4,508,386
Oregon City	\$ 1,914,446
Portland	\$ 31,821,020
Rivergrove	\$ 229,789
Sherwood	\$ 1,148,149
Tualatin Hills Parks and Recreation District	\$ 8,628,870
Tigard	\$ 3,107,156
Troutdale	\$ 793,376
Tualatin	\$ 1,581,005
Washington County	\$ 3,256,965
West Linn	\$ 1,418,291
Wilsonville	\$ 1,557,445
Wood Village	\$ 392,155
	<hr/>
	\$ 92,000,000

Exhibit D

Award Nature in Neighborhoods Capital Grants

In this local program area, Metro will provide up to \$40 million for grants funding community-led projects, with an emphasis on benefitting historically marginalized communities. These projects will protect and improve water quality and fish and wildlife habitat, support climate resiliency and/or increase people's experience of nature at the community scale.

This grant program will engage community groups, nonprofit organizations, schools, park providers, soil and water conservation districts and others in neighborhood projects that benefit people and nature. This program is designed to allow communities to meet local needs and new opportunities that may come to light during implementation of Metro's bond program. All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria described in Exhibit A, as well as the requirements set forth below.

Program activities

- Competitive capital grant program for community-led public/private partnership projects
- Technical assistance to grantees
- Pilot a new "Participatory Grantmaking" approach within this program area

Program criteria

Program investments must satisfy at least one of the following criteria.

- Improve human mental and physical health, particularly in communities of color, Indigenous communities, low-income communities and other historically marginalized communities.
- Build wealth in communities of color, Indigenous communities, low-income and other historically marginalized communities through contracting and jobs.
- Demonstrate that people of color influenced the project identification, selection, design and implementation.
- Nurture a relationship with land and create educational opportunities (including Science, Technology, Engineering, Art and Math [STEAM] opportunities) and promote careers in the environmental and agricultural sector, especially for people and youth of color.
- Partner with and empower Indigenous people.
- Ensure accessibility for people experiencing disabilities.
- Create easy access to nature from transit and for people walking or biking.
- Consider and approach the issue of houselessness in a sensitive and humanizing way.

REQUIREMENTS AND ELIGIBILITY

Who can apply

Capital grants are intended to support community-driven initiatives; therefore, partnerships are key to a successful proposal. Tribal governments, public schools, non-profits, community-based organizations, local governments and special districts can apply for grants.

Minimum program requirements

- Expenses must be associated with capital projects only. Funds cannot be used for general operating expenses.
- Projects that involve the acquisition of properties or easements must be negotiated with willing sellers.
- To maximize the impact of investments, projects must demonstrate strong partnerships between community-based organizations and public (non-federal) agencies.
- The program will allow for flexible match requirements to maximize racial equity outcomes. The program will also encourage projects that leverage additional government and private funding to increase the overall program impacts. Match may be cash, in-kind donations of goods or services, staff time or volunteer hours from sources other than Metro.
- Metro may award funds to a project with conditions of approval, including the need to meet matching requirements. Grantees will have up to two years to address these conditions of approval before entering into a grant agreement with Metro. Upon entering into a grant agreement with Metro, the grantee will have up to three years to complete the project. Metro's Chief Operating Officer may approve extensions up to a maximum five-year term if a project encounters unforeseeable delays.
- Grant funds must be expended within the Urban Growth Boundary and/or the Metro jurisdictional boundary or as approved by the Metro Council.
- Projects must be clearly achievable given the knowledge, skills and resources available among project partners.
- Applicants must demonstrate that there are long-term designated funds available to maintain the project for its intended purpose.
- Grant funds are typically provided on a reimbursement basis.
- No more than 10 percent of grant funds will be used for staff time directly related to a project; projects that address racial equity may exceed 10 percent as approved by the Metro Council. Overhead and/or indirect costs are not reimbursable, but can be used to meet matching requirements.
- Land or other assets acquired or created with Metro bond funds must be owned by the public and capitalized by a non-federal public entity.
- Grantees will be required to evaluate their projects.

GRANT APPLICATION REVIEW AND AWARDS

Grants will be solicited and awarded at least once per year. More than one process for selecting projects may be created to respond to project size, scope and complexity. The Metro Council will make all grant awards.

A review committee, staffed by Metro, will be established to:

- 1) Review all projects and make funding recommendations to the Metro Council.
- 2) Evaluate the effectiveness of the program.

The review committee will be comprised of no fewer than seven and no more than 11 community members and will reflect the racial, ethnic and economic diversity of the region.

Committee members will be committed to Metro's parks and nature mission and to supporting opportunities for communities of color and other historically marginalized communities to design and build access to nature for their communities.

Expertise will be sought in the following fields:

- Water quality and habitat restoration
- Landscape architecture
- Real estate
- Community development
- Workforce development, job training and apprenticeship programs
- Climate adaptation and resilience policies and practices
- Sustainable development techniques, such as green infrastructure, sustainable agriculture and carbon sequestration.

The grant review committee will:

- Review application materials and processes to reduce barriers for communities of color and other historically marginalized communities to apply with strong proposals.
- Evaluate applications for funding to determine whether they meet the Nature in Neighborhoods capital grants program criteria and whether the applicants and their partners have the capacity to implement their project as described and fiscal accountability.
- Offer suggestions to strengthen applications.
- Adopt a methodology to evaluate, track and report on the program's effectiveness.

Grant review committee members may be provided a stipend for time and expertise provided to the Nature in Neighborhoods capital grant program.

Metro staff will:

- Identify and implement innovative methods, through project development and capacity building, to support communities of color and other historically marginalized communities to prepare and submit applications.
- Create selection criteria and program materials that respond to community feedback and the Nature in Neighborhoods capital grants program objectives.
- Consult with experts from a wide variety of backgrounds including those with academic, professional and lived experience on best practices related to water quality, habitat restoration, and traditional ecological knowledge in order to offer technical assistance to applicants and the review committee on creating the greatest benefits for people, plants and wildlife.
- Provide trainings, resources and technical assistance to support applicants with lower capacity and applicants from communities of color through project development and capacity-building.
- Provide assistance to grantees in resolving unexpected situations during project development, permitting, contracting and construction that could influence the project's success.

Nature in Neighborhoods capital grants projects funded by the 2019 bond measure must be maintained for their intended purpose established in the grant application, such as natural area, wildlife habitat, water quality, trail or recreation purpose. After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s). Agreements for any public interest in land must be negotiated with willing sellers. Local governments may not exercise their powers of eminent domain in the implementation of this measure.

Exhibit E

Take Care of Metro Parks

In this Metro program area, Metro will use bond funds to provide safe, welcoming places to connect with nature by completing newer nature parks and maintaining water systems, trails, bathrooms and other amenities at older parks like Oxbow and Blue Lake. All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A, in addition to the requirements below.

Program activities

- Address capital maintenance, repair and improvement needs at Metro facilities
- Complete nature parks with adopted master plans
- Create new nature parks and access opportunities

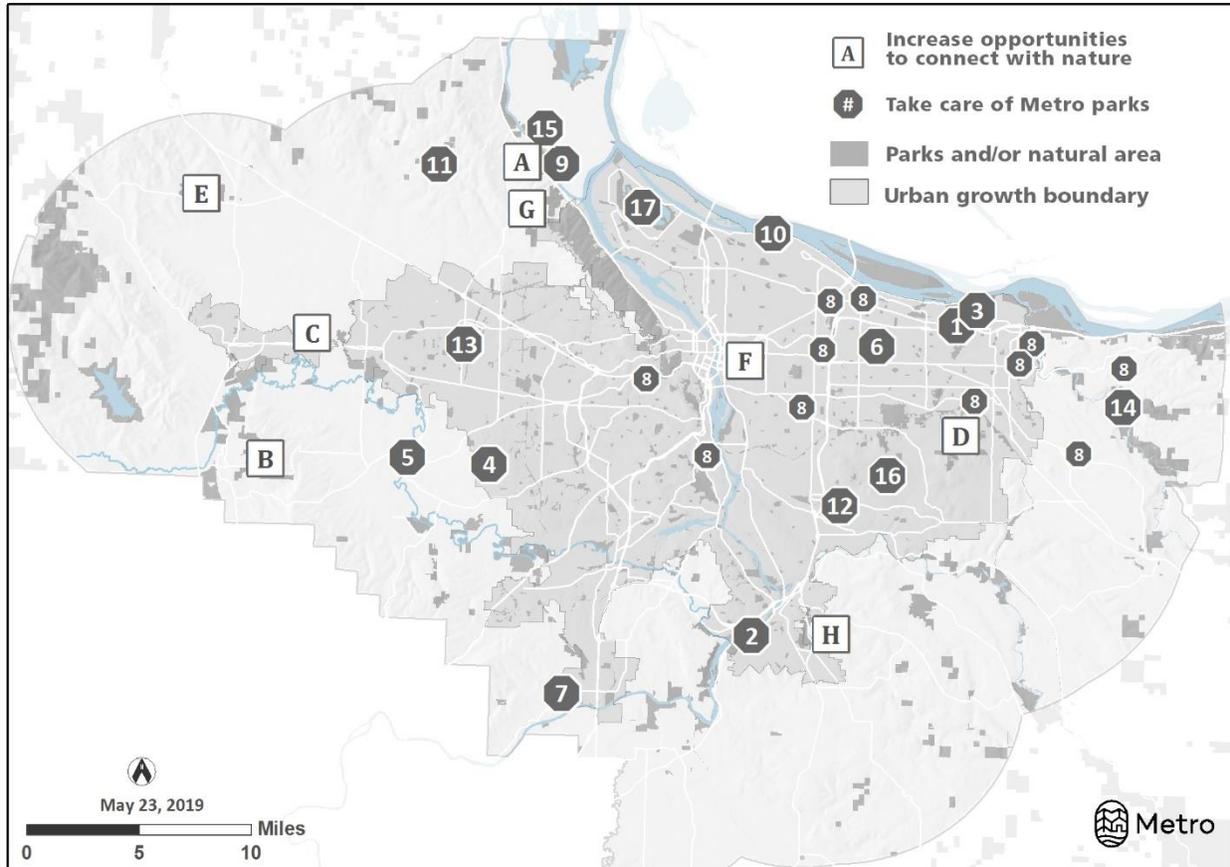
Program criteria

Program investments must satisfy at least one of the following criteria.

- Maintain critical infrastructure and improve visitor experience to ensure that parks are safe and welcoming, particularly those with high visitation and use by communities of color, or places/projects identified by communities of color.
- Improve visitor experience through investing in new or existing park amenities.
- Improve the efficiency and effectiveness of operations and maintenance of developed parks.
- Provide new or expanded access to nature for people, particularly in proximity to neighborhoods, centers, corridors or transit.
- Provide people with access to water with scenic and/or recreational opportunities.
- Increase access for those living with disabilities through investments in projects using universal design principles and Americans with Disability Act compliance.
- Provide opportunities for culturally responsive public improvements identified by communities of color and/or greater Portland's Indigenous community.
- Provide natural history and site interpretation including compelling and accurate representations of historical individuals, communities and populations.

Metro parks and nature destinations

The following Metro parks and natural areas are eligible for capital maintenance infrastructure and accessibility improvements with bond funding. See map for location information.



1. Blue Lake Regional Park
2. Canemah Bluff Nature Park
3. Chinook Landing Marine Park
4. Cooper Mountain Nature Park
5. Farmington Paddle Launch
6. Glendoveer Golf Course and Nature Trail
7. Graham Oaks Nature Park
8. Historic cemeteries, including Lone Fir Cemetery
9. Howell Territorial Park
10. M. James Gleason Memorial Boat Ramp
11. Mason Hill Park
12. Mount Talbert Nature Park
13. Orenco Woods Nature Park
14. Oxbow Regional Park
15. Sauvie Island Boat Ramp
16. Scouters Mountain Nature Park
17. Smith and Bybee Wetlands Natural Area

Increasing opportunities for people to connect with nature

The following Metro parks and natural areas have current adopted master plans. Projects in those plans are eligible for bond investments. See map for location detail.

- A. Burlington Creek Forest Natural Area
- B. Chehalem Ridge Natural Area
- C. East Council Creek Natural Area
- D. Gabbert Butte Natural Area
- E. Killin Wetlands Nature Park
- F. Lone Fir Cemetery
- G. McCarthy Creek Forest Natural Area
- H. Newell Creek Canyon Natural Area

The Metro Council may identify new locations for Metro capital investments using bond funding that meet the program requirements described above including capital maintenance, infrastructure and accessibility improvements.

Exhibit F

Create trails for walking and biking

In this program area, Metro will provide up to \$40 million to secure land to build new trails and construct missing sections, fulfilling greater Portland's vision for a network of trails where people can relax, exercise and commute.

In addition to the requirements set forth below, all projects must satisfy required bond program community engagement, racial equity and climate resiliency criteria set forth in Exhibit A.

Program activities

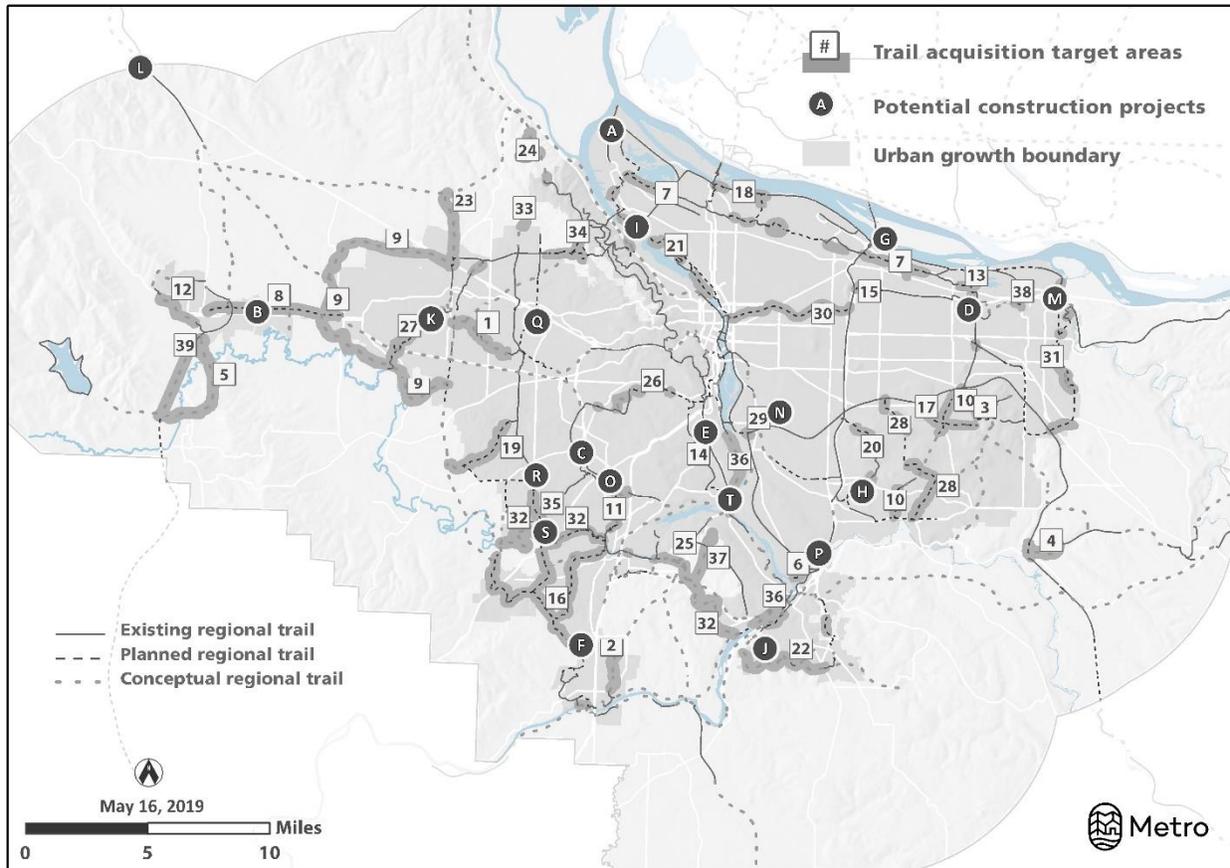
- Support and management of regional trail master planning processes.
- Acquisition of property and easements for trail segments.
- Construction of priority trail segments.
- Competitive capital grant program for local governments for construction of trail segments.

Program criteria – program investments must satisfy at least one of the following criteria

- Provide people access to streams, rivers and wetlands.
- Include connections to or partnerships with trails of statewide significance.
- Close a gap in existing trail segments or a gap between major destinations.
- Demonstrate that trail acquisition or development has a high level of readiness (e.g. existing master plan, completed land acquisition, completed design work and local agency leadership).
- Leverage other public, private or non-profit investments in the surrounding community.
- Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, including land and water trails, particularly those identified as priorities by communities of color, Indigenous communities, low-income and other historically marginalized communities.
- Consider proximity to affordable housing and transit and connections to regional or local parks, local streams and rivers.
- Prioritize trails likely to be used by communities of color, Indigenous communities, low-income and other historically marginalized communities.
- Include universal design for people of all abilities.

POTENTIAL TRAIL ACQUISITION TARGET AREAS

The regional trail corridors eligible for Metro bond funding are set forth below. See map for location information.



1. Beaverton Creek Trail

Acquiring this 3.7-mile gap in the Beaverton Creek Trail between Noble Woods Park and Tualatin Hills Nature Park will connect diverse neighborhoods and schools in Beaverton and Hillsboro.

2. Boeckman Creek Trail

Expanding Wilsonville's Boeckman Creek Natural Area will connect future residents and employees in the Frog Pond Plan Area to Memorial Park and the Willamette Greenway.

3. Butler Creek Trail

Gresham's Butler Creek Trail currently connects local neighborhoods to Johnson Creek and the Springwater Trail. Future connections will allow the trail to extend to Butler Creek Elementary School, Gabbert Butte Natural Area and beyond.

4. Cazadero and Tickle Creek Trails

Complete the gaps in the Cazadero and Tickle Creek Trails near Barton and the confluence of Deep Creek and North Fork Deep Creek. The partially-complete Tickle Creek Trail will

eventually reach Sandy. Once complete, these trails will connect the greater Portland area to Mount Hood National Forest.

5. Chehalem Ridgetop Trail

Completing gaps in the Chehalem Ridgetop Trail and Wapato Lake Trail will connect Forest Grove to Chehalem Ridge Nature Park and the future Yamhelas Westsider Trail.

6. Clackamas River Greenway

Complete gaps in the Clackamas River Greenway Trail in Gladstone from Meldrum Bar and Dahl Beach to Ames Memorial Park. This trail offers exceptional recreational and natural experiences along the Clackamas River.

7. Columbia Slough Trail

From Kelley Point Park at the confluence of the Willamette and Columbia rivers, this trail runs east along the Columbia Slough to Gresham, passing several natural areas along the way. Complete gaps in the Columbia Slough Trail, including the Cross-Levee Trail, which will connect diverse neighborhoods in northeast Portland to the Slough and Columbia River.

8. Council Creek Trail

The cities of Forest Grove, Cornelius and Hillsboro developed a plan to link their communities with a 6-mile multi-use path following an inactive railroad line. Complete the Council Creek Trail from Hillsboro to Forest Grove.

9. Crescent Park Greenway

Hillsboro envisions a trail loop encircling the city. Following McKay Creek, Waible Creek and the Tualatin River, the 11-mile Crescent Park Greenway would draw trail users from all over Hillsboro and beyond. Complete the northern segments of the Crescent Park Greenway Trail following Whipple Creek from McKay Creek to Cornelius Pass Road.

10. East Buttes Powerline Trail

This planned 7-mile trail follows a power transmission corridor through the rapidly-growing Pleasant Valley area and will connect the Springwater Trail to Happy Valley and the Clackamas River. Parts of the trail are already built in Happy Valley. This target area prioritizes gaps within Gresham and Happy Valley city limits.

11. Fanno Creek Trail

One of the region's signature trails, the Fanno Creek Trail winds for 10 miles through several town centers and community parks in Portland, Beaverton, Tigard, Durham and Tualatin. Complete the last gaps in the Fanno Creek Trail including sections from the Tualatin River to Bonita Road, the Tigard to Lake Oswego Trail from Brown Natural Area to Interstate 5 and from Scholls Ferry Road to 92nd Avenue in Garden Home.

12. Gales Creek Greenway and Trail

Forest Grove's vision for a greenway encircling the city is well on its way to reality. The Old Town Loop Trail and the Highway 47 Trail offer joggers and bicyclists two completed sections of Forest Grove's "Emerald Necklace". Property and easement acquisitions along Gales Creek will help complete a major gap in this loop trail.

13. Gresham-Fairview Trail

This trail connects the Springwater Trail north to the Columbia Slough and Marine Drive Trail. It includes connections to major transit lines, schools and natural areas such as Grant Butte and Salish Ponds and would extend the Gresham-Fairview Trail to Blue Lake Regional Park.

14. Hillsdale to Lake Oswego Trail

This urban-yet-natural hiking trail connects the Hillsdale neighborhood in southwest Portland south to Lake Oswego via Marshall Park and Tryon Creek State Natural Area. Completion of the 6-mile trail additional property acquisition.

15. Interstate-84 Trail

This Oregon Department of Transportation-managed commuter trail runs along the Interstate 84 freeway from Parkrose to Fairview. Extending the trail west to connect to the Interstate 205 Trail, Gateway Green and Maywood Park will require land acquisition.

16. Ice Age Tonquin Trail

The cities of Wilsonville, Sherwood and Tualatin are collaborating to develop this new trail that interprets the dramatic geologic landscape left behind by the historic Missoula Floods. The Ice Age Tonquin Trail is a system of trails that includes Sherwood's Cedar Creek Trail and Tualatin's Hedges Creek Trail. Once completed, the trail will connect the three cities to destinations such as Heritage Pine Natural Area, Coffee Lake Creek Wetlands Natural Area and the Tualatin Transit Center.

17. Kelley Creek Trail

This partially-completed 3.5-mile trail will connect residents in the rapidly-growing Pleasant Valley area to the Springwater Trail, Powell Butte and Gabbert Butte.

18. Marine Drive Trail

Parallel to the Columbia River, this 20-mile multi-use path stretches from Kelley Point Park in North Portland to Troutdale, connecting several Metro facilities such as Smith & Bybee Wetlands, the Expo Center, M. James Gleason Memorial Boat Ramp and Blue Lake Regional Park. Gaps in the trail remain between Interstate 5 and Northeast 33rd Avenue, including the Peninsula Canal Trail.

19. McKernan Creek Trail

Tualatin Hills Park & Recreation plans to develop this future 4-mile trail in Beaverton's fast-growing South Cooper Mountain area. Connects the Westside Trail to Cooper Mountain Nature Park and the future Reedville Trail.

20. Mount Scott Trail

The Mount Scott Trail follows Mount Scott Creek, connecting Mount Talbert Nature Park to several Happy Valley neighborhoods. A planned extension will follow Veterans Creek to Johnson Creek and the Interstate 205 Trail.

21. North Portland Greenway

Once complete, this trail will provide people an outstanding experience along the lower Willamette River. The planned 10-mile trail will connect diverse neighborhoods and large employment areas to Portland's urban core.

22. Oregon City Loop Trail

A multi-use trail loop around Oregon City will connect to Clackamas Community College, the Trolley Trail, the future Newell Creek Trail and Canemah Bluff Natural Area. The loop includes the WPA-era McLoughlin Promenade, the iconic Oregon City Municipal Elevator and the planned Willamette Falls Riverwalk.

23. Oregon Electric Railway Trail

This north-south commuter path parallels Cornelius Pass Road along a former streetcar line in Hillsboro. The state-owned rail corridor continues north to Helvetia, providing an opportunity for a scenic rural extension of the trail. Complete the Oregon Electric Railway Trail from Alhorn Lane to the Highway 26-Cornelius Pass Road interchange.

24. Pacific Greenway Trail

The Pacific Greenway Trail is proposed to connect the greater Portland area to the coast via Metro's Burlington Creek Forest and Ennis Creek Forest natural areas, and logging roads in Columbia and Clatsop counties. Complete the Pacific Greenway Trail from Burlington Creek Forest to the Wildwood Trail in Forest Park.

25. Pecan Creek Trail

The planned Pecan Creek Trail will provide hikers a natural trail experience from the Tualatin River upstream to Cooks Butte and Luscher Farm in Lake Oswego.

26. Red Electric Trail

This planned trail traces a former interurban railroad line and quiet neighborhood streets through southwest Portland, connecting Willamette Park to Garden Home Recreation Center, passing several schools and parks along the way.

27. Rock Creek Trail

The Rock Creek Trail follows a scenic greenway from Bethany to Hillsboro and will connect to the Tualatin River Greenway in Rood Bridge Park when completed. Complete the planned 13-mile Rock Creek Trail from River Road in Hillsboro to Bethany Lake Park in Tualatin Hills Park and Recreation District.

28. Scouters Mountain Trail

From the Springwater Trail in Portland, this planned trail will pass Scouters Mountain Nature Park in Happy Valley before continuing south along Rock Creek to its confluence with the Clackamas River. Complete gaps in the Scouters Mountain Trail from the Springwater Trail in Portland to Highway 212 in Happy Valley.

29. Springwater Trail

The 21-mile Springwater Trail is a former railroad line that connects Portland, Gresham and Boring. The trail parallels Johnson Creek and the Willamette River and connects several

significant parks, natural areas and wildlife refuges, including Oaks Bottom, Beggars Tick, Powell Butte and Gresham's Main City Park. Complete the final half-mile gap in Sellwood.

30. Sullivan's Gulch Trail

This planned multi-use path will serve as a radial artery in the region's active transportation network, running along the north side of Interstate 84 from the Willamette River Greenway to the Gateway Transit Center and the Interstate 205 Trail. Complete the Sullivan's Gulch Trail from the Eastbank Esplanade to the Interstate 205 Trail.

31. Troutdale to Gresham Trail

This trail will serve as the easternmost segment in the 40-Mile Loop Trail, connecting downtown Troutdale to Mount Hood Community College and Gresham neighborhoods. Complete gaps from the Sandy River in Troutdale to the Springwater Trail in Gresham.

32. Tualatin River Greenway

Walkers, joggers and bicyclists can experience the Tualatin River from this multi-use path as it passes through Cook Park, Tualatin Community Park and Browns Ferry Park in Tigard and Tualatin. Six miles are currently built with 19 additional miles planned. The trail will one day connect to King City and the Tualatin River National Wildlife Refuge in the west, and to Lake Oswego and West Linn in the east. Complete gaps in the Tualatin River Greenway Trail from the Willamette River confluence to Stafford Road, from Stafford Road to Heritage Pine Natural Area, and from Heritage Pine Natural Area to Roy Rogers Road.

33. Waterhouse Trail extension

The Waterhouse Trail is a major recreation and transportation facility that connects Portland Community College's Rock Creek campus to Beaverton. Pursue property and easement acquisitions to extend the Waterhouse Trail north from Springville Road to North Abbey Creek Natural Area.

34. Westside Trail - Bethany

This east-west segment of the Westside Trail will connect the community of Bethany to Forest Park and serve as a major bicycle commuting corridor across the Tualatin Mountains. Complete gaps from the Rock Creek Trail in Bethany to Forest Park trailheads in Portland.

35. Westside Trail – Bull Mountain

The southernmost four miles of the Westside Trail will connect the Tualatin River and Heritage Pine Natural Area to King City's urban expansion area north to Bull Mountain, Tigard and Beaverton. Complete gaps in the Westside Trail from the Tualatin River to Barrows Road.

36. Willamette Greenway

Complete gaps in the Willamette Greenway Trail from southwest Portland to George Rogers Park in Lake Oswego, and in West Linn. Acquire property for a non-motorized watercraft portage around Willamette Falls to serve Willamette Water Trail users.

37. Wilson Creek Trail

Pursue property and easement acquisitions to complete the Wilson Creek Trail from the Tualatin River to Bergis Road in Lake Oswego.

38. Wood Village to Salish Ponds Trail

This proposed trail connects the cities of Fairview and Wood Village to neighborhood schools, low-income housing, natural areas, and two existing regional trails. Complete the trail gap from Bridge Street to the intersection of 238th Drive and Halsey Street in Wood Village.

39. Yamhelas Westsider Trail

This planned 16-mile rail-to-trail will run from Scoggins Creek just north of Gaston through Yamhill and Carlton to Highway 99W near McMinnville. Extend the Yamhelas Westsider Trail from Gaston to Forest Grove along Oregon 47.

POTENTIAL TRAIL CONSTRUCTION PROJECTS

Trail construction projects eligible for Metro bond funding are set forth below. Prioritization of projects will occur after voter approval of Metro's bond measure.

- A. Columbia Slough Trail, North Slough Bridge
- B. Council Creek Trail
- C. Fanno Creek Trail, Scholls Ferry Road crossing
- D. Gresham Fairview Trail, Sandy Boulevard to Halsey Street
- E. Hillsdale to Lake Oswego Trail, Marshall Park to Tryon Creek State Natural Area
- F. Ice Age Tonquin Trail, Coffee Lake Creek Wetlands
- G. Marine Drive Trail, Interstate 205 gap
- H. Mt. Scott Creek Trail, Sunnyside Crossing
- I. North Portland Greenway
- J. Oregon City Loop Trail, Canemah Bluff
- K. Rock Creek Trail, Peterson Street Natural Area
- L. Salmonberry Corridor, Valley Segment
- M. Sandy River Greenway, Troutdale waterfront
- N. Springwater Trail, Sellwood Gap
- O. Tigard to Lake Oswego Trail, Red Rock Creek Bridge
- P. Trolley Trail, Gladstone segment
- Q. Westside Trail, Highway 26 Bridge
- R. Westside Trail, Tigard segment
- S. Westside Trail, Tualatin River Bridge
- T. Willamette Greenway Trail, Tryon Cove

These trail target areas and construction projects will be the first priority from the bond proceeds. Other regional trails may be acquired if proposed regional trail target areas become degraded, cost-prohibitive or otherwise infeasible as determined by the Metro Council following a public hearing. Additionally, the Metro Council may add new trail target areas or construction projects if warranted, as determined by the Metro Council following a public hearing. After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s).

Exhibit G

Advancing Large-Scale Community Visions

In this program area, Metro will provide up to \$50 million to help deliver large-scale projects that uplift communities by leveraging nature to achieve benefits such as job opportunities, affordable housing and safe, reliable transportation. In addition to satisfying the community engagement, racial equity, and climate resilience criteria set forth in Exhibit A, this program will:

- Catalyze investments in transformative regional-scale projects that increase access to nature for people in urban areas and/or improve the resilience of urban natural areas.
- Leverage with public/private investments in affordable housing, transit and connections to local or regional parks.
- Provide an additional \$20 million in funding for the Willamette Falls Legacy Project and the riverwalk.

Program activities

- Partner with other public agencies and private organizations to create access to nature in regional-scale development projects, as directed by the Metro Council.
- Provide technical assistance and project development support to projects seeking and receiving funding.

Program criteria

Program investments must satisfy at least one of the following criteria.

- Improve access to nature for people.
- Protect and reclaim rivers, increase tree canopy and/or restore or improve other important natural features in urban areas for the benefit of people and wildlife.
- Create access to nature in a regional or town center, employment area or other areas identified as a priority for investment in Metro's 2040 Growth Concept.
- Foster partnerships between public agencies and between the public and private sectors and/or catalyze private investment by focusing public investments and efforts on specific priority projects.
- Meet a need identified by communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Complement investments in affordable housing and transit or active transportation projects.

Program detail

Projects should make significant progress toward Metro's parks and nature mission of protecting clean water, restoring healthy fish and wildlife habitat and connecting people to nature, as well as support Metro's regional goals for growth management and livable, affordable communities.

Projects should enhance the health of urban environments, mitigate the impacts of climate change and provide public access to nature even in the densest areas of the region. Additionally, projects should advance racial equity by meaningfully engaging communities whose voices and interests have not historically been recognized.

This program is focused on strategic capital improvements that will catalyze investments in the community where they are located while demonstrating regional, statewide and/or national significance. Projects are typically complex, multi-disciplinary, multi-stakeholder, public-private partnerships and could include Metro-led projects, such as the Willamette Falls Legacy Project. Partners should ensure limited public resources generate maximum private investment and complement other public investments in schools, roadways, bike and pedestrian routes, public transit and affordable housing.

Projects could be identified through a letter of interest or other invited request for proposal process. The Metro Council will designate a proposal and project review process. Several project review cycles could be necessary, though there may only be one per year. Projects could be funded each cycle up to \$10 million each until all funds are allocated. Metro may help identify potential projects and work with partners to shape the scope, scale and budget of the project being proposed for funding. Projects in which Metro has previously invested may be prioritized for additional funding.

After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s).

Exhibit H

Ballot Title, Question and Summary

BALLOT TITLE

Caption: Bonds to protect water quality, fish, wildlife habitat, natural areas

Question: Shall Metro protect clean water, natural areas, access to parks and nature; issue bonds estimated to maintain current tax rate?

If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11-b, Article XI of the Oregon Constitution.

Summary: If passed, the measure would:

- Authorize \$475 million in general obligation bonds to continue regional programs to protect and improve water quality in local rivers and streams, and help salmon and other native fish.
- Protect headwaters of local rivers like the Willamette, Tualatin and Clackamas, wildlife habitat, and natural areas. Restores wetlands to control flooding.
- Fund local water quality, wildlife habitat and park maintenance projects, and large-scale community nature access projects.
- Continue Nature in Neighborhoods grants to protect and connect people and nature.
- Maintain Metro's parks, including Oxbow and Blue Lake, and makes these parks and natural areas safer, more accessible and welcoming, especially for low-income families and communities of color.

Due to previous bonds retiring, this program is not expected to increase taxes.

Requires community oversight committee; yearly independent financial audits. Bond costs estimated at \$0.19 per \$1,000 of assessed value annually, approximately \$4.00/month for the average homeowner. Bonds may be issued over time in multiple series and mature in no more than 30 years.